### FILED

SEP 29 2021

ANGIE SPARKS, Clerk of District Court By Deputy Clerk

#### MONTANA FIRST JUDICIAL DISTRICT COURT LEWIS AND CLARK COUNTY

# BOARD OF REGENTS OF HIGHER EDUCATION OF THE STATE OF MONTANA,

Petitioner,

V

THE STATE OF MONTANA, by and through Austin Knudsen, Attorney General of the State of Montana in his official capacity,

Respondent.

Cause-No.: BDV-2021-598

#### **ORDER ON RULE 60 MOTION**

Before the Court is the State of Montana's (State) August 20, 2021 Rule 60 motion. The Board of Regents (BOR) opposes the motion. The motion is fully briefed. No party requested oral argument.

On July 16, 2021, the Court issued an order denying intervention by right motions filed by two prospective intervenors<sup>1</sup> because they did not have

<sup>&</sup>lt;sup>1</sup> The same order invites the prospective intervenors to file briefs as amici.

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direct, substantial, legally protectable interests in the subject matter of the action, namely "whether the Legislature or [BOR] hold general police power to regulate firearms on Montana University System property."

In the State's Rule 60 motion, it seeks "relief from this Order under Montana Rules of Civil Procedure 60(a) and 60(b)." Specifically, the State argues that "this Order incorrectly identifies the Legislature as a party to the action and incorrectly characterizes [BOR] as an 'equal governmental branch.'"

Rule 60 of the Montana Rules of Civil Procedure provides:

- (a) Corrections Based on Clerical Mistakes; Oversights and Omissions. The court may correct a clerical mistake or a mistake arising from oversight or omission whenever one is found in a judgment, order, or other part of the record. The court may do so on motion or on its own, with or without notice. But after an appeal has been docketed in the supreme court and while it is pending, such a mistake may be corrected only with the supreme court's leave.
- (b) Grounds for Relief from a Final Judgment, Order, or Proceeding. On motion and just terms, the court may relieve a party or its legal representative from a final judgment, order, or proceeding for the following reasons:
  - (1) mistake, inadvertence, surprise, or excusable neglect;
- (2) newly discovered evidence that, with reasonable diligence, could not have been discovered in time to move for a new trial under Rule 59(b);
- (3) fraud (whether previously called intrinsic or extrinsic), misrepresentation, or misconduct by an opposing party;
  - (4) the judgment is void;
- (5) the judgment has been satisfied, released, or discharged; it is based on an earlier judgment that has been reversed or vacated; or applying it prospectively is no longer equitable; or
  - (6) any other reason that justifies relief.

M.R.Civ.P., Rule 60 (emphasis added).

It is inherent in the District Court's power to correct clerical errors in its own judgments in order to make the record speak the truth as to what was actually decided. The error must be apparent on the face of the record to insure that the correction does not in effect set aside a judgment actually rendered nor change what was originally intended.

State v. Owens, 230 Mont. 135, 138, 748 P.2d 473, 474 (1988) (citation omitted). "Clerical mistakes and errors are those errors which misrepresent the court's original intention. It is not the purpose of Rule 60(a) to set aside a judgment actually rendered nor change what was originally intended." In re Marriage of Schoenthal, 2005 MT 24, ¶ 19, 326 Mont. 15, 19, 106 P.3d 1162, 1166 (citation omitted).

#### A. "incorrectly identifies the Legislature as a party to the action"

The State argues that "the Order incorrectly identifies the Legislature as a party. The defendant is the State of Montana. While the Legislature's power is at issue in this case, the Legislature is not a party."

The Court's extensive references to the Legislature are because it is the Legislature's power and actions which are at issue, even if the State is the named party. Indeed, BOR claims that "the Legislature exercised control over the [Montana University System] and impermissibly infringed on [BOR] authority under the constitutional directive of Article X, Section 9." (emphasis added). Even the State admits, "This case is about the Legislature's authority and BOR's authority." (emphasis added).

The order does not mistakenly identify the Legislature as a party to the action, as evidenced by the order's caption.

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## B. "incorrectly characterizes the Board of Regents as an 'equal governmental branch'"

The State takes issue with language in the order that says "this lawsuit concerns the delineation of power between two equal government branches." The State argues that this statement "doesn't accurately describe this case. This case is about the Legislature's authority and [BOR's] authority," and " [BOR] is not a branch of government; it is a subsidiary of the executive branch... and therefore does not exercise the full power of that branch."

Although BOR has in the past been so bold as to argue that it is the "fourth branch of government," no such argument was made here. Moreover, that was not this Court's conclusion in its intervention order. Furthermore, even if it had been it would be dicta because the order is merely a ruling on the propriety of intervention by right, not a substantive ruling of the constitutional structure of the Montana University System as is relates to the Legislature.

The State's own statements and a reading of the plain language of the intervention order dispose of the State's complaints.

The Executive is a branch of government distinct from the Legislature. Mont. Const. Art. III, § 1. The State admits that BOR is a part of the Executive branch, ("[BOR] is ... a subsidiary of the executive branch"), and cite authority holding the same, Sheehy v. Comm'r of Political Practices for Mont., 2020 MT 37, ¶ 11 n.1, 399 Mont. 26, 32, 458 P.3d 309, 312 ("[BOR] and its members, as well as the entire MUS, is an independent board within the executive branch. See Mont. Const. art. III, § 1. "The power of the government of this state is divided into three distinct branches; legislative, executive, and judicial." Mont. Const. art. III, § 1 (emphasis added). The fact that BOR

<sup>&</sup>lt;sup>2</sup> Bd. of Regents v. Judge, 168 Mont. 433, 442, 543 P.2d 1323, 1329 (1975).

 members are appointed by the governor provides even more clarity that it is part of the executive branch. Mont. Const. art. X, § 9(2)(b).")

Therefore, a legislative enactment that infringes on BOR's express constitutional powers and authority necessarily infringes the separation of powers between two equal government branches, the Legislature and Executive. BOR's constitutional powers are exercised as part of an independent, co-equal branch which has been constitutionally delimited.

The State's qualified argument that BOR "does not exercise the full power of that [Executive] branch," is a tacit admission that BOR does exercise limited executive power as defined by the Constitution (emphasis added). Indeed, while the Governor does not wield all executive power, the Legislature likewise does not wield all legislative power. See Mont. Const., Art. V § 1 ("The people reserve to themselves the powers of initiative and referendum.")

The States ponders whether "[t]he Court may only have intended to note that BOR is a body within the executive branch and thus part of the executive branch." Indeed, at no point did the Court's order say that BOR was a governmental branch, or an equal one. The Court stated what it meant, this lawsuit concerns the delineation of power between two equal government branches. That the specific power in question may be very circumscribed and reserved for a unique, specialized appendage of the Executive, rather than for the Executive as a whole under the Governor, is irrelevant to the question of whether the dispute is between (parts of) constitutionally distinct branches of government.

The State admits that "This case is about the Legislature's authority and [BOR's] authority." The State admits that BOR is "a subsidiary

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of the executive branch." The State implicitly admits that BOR exercise some degree of executive power. Nothing in the intervention order points toward the preposterous conclusion that BOR exercise *all* executive power or that BOR themselves are a co-equal branch.

The State believes the Legislature holds the power to determine MUS property firearm policy. BOR, a part of the distinct and co-equal Executive branch, believe the power is reserved to it relative to MUS property. Put simply, this lawsuit concerns the delineation of power between two equal government branches.

#### Order

The State's Rule 60 motion<sup>3</sup> is, and must be, **DENIED**. DATED this  $29^{t}$  day of September 2021.

MICHAEL F. McMAHON District Court Judge

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<sup>&</sup>lt;sup>3</sup> On September 1, 2020, this Court, based upon the parties' stipulation, issued an amended briefing schedule.

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